

Insights Deck - Nigeria

Country Action Process Evaluation

January 2020



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Executive summary

Nigeria findings and insights (2019)

Overall portfolio progress









ToC segmen	ıt Geography	Status	Details		
Enabling environment	National		 Uncertainty in funding and lack of consistent releases a significant barrier to FP advancement at the national and state levels TSP/CIP rollout continuing 		
Demand	Kaduna		 Steady levels of program exposure Grantees are experimenting with new ways to reach women, including mobile phone, call center, and social media 		
generation	Lagos		 Slight decline in exposure to FP messages Slightly higher levels of misinformation as compared to Kaduna 		
Service	Kaduna		▶ Shifts in method mix among modern users, favoring implants		
delivery	Lagos		 Stockouts relatively low/stable with a spike in 2019 that has returned to previous levels 		
Impost	Kaduna		mCPR has increased since 2014 in PMA2020 data, but 2018 DHS suggested a recent decline.		
Impact	Lagos		► mCPR increasing slowly		

Summary dashboard: Enabling environment

2019 brought both progress in TSP and CIP roll out across states as well as significant funding decreases at the national level.

2019 release of FP funds (in USD)

Pending Federal

disbursement

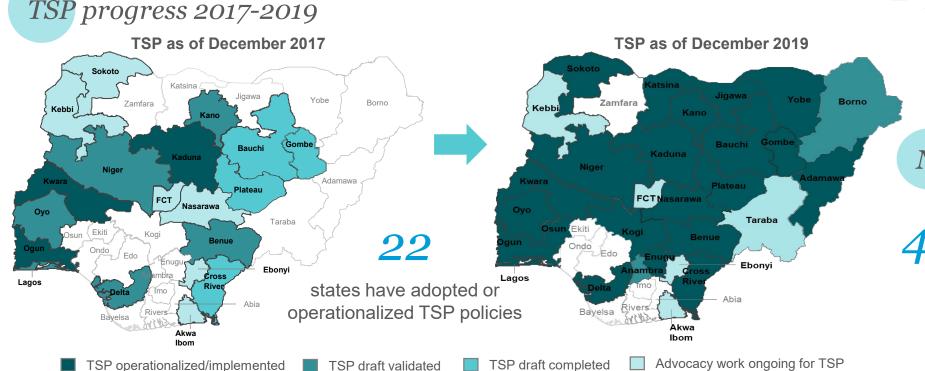
\$1,500 State-level

disbursements

CIP progress 2016-19

States have CIPs or are in the process of implementing CIPs

States have CIPs that have already expired or will expire in 2020



National meetings

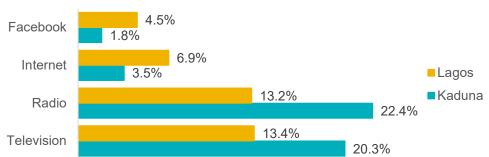
Reproductive Health **Technical Working** Group (RHTWG) meetings were held in 2019 with over 60 organizations in attendance

Summary dashboard: Demand generation

Mass media exposure to FP messaging is fairly stable. Grantees are expanding to use social media and community engagement to spread FP information. Misconceptions about FP are common, particularly among youth.

Youth exposure to media

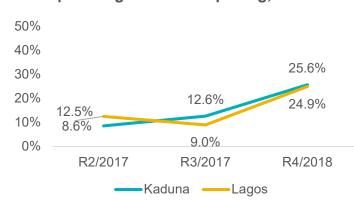
Females aged 14-24 reporting exposure to FP messages via various media in the past 30 days



Youth in Kaduna see FP messaging on TV and Radio more than those in Lagos, where internet exposure is higher.

FP community engagement

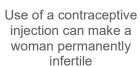
Seen a man or woman wearing a branded dress or jacket talking to people about family planning/childbirth spacing, Kaduna

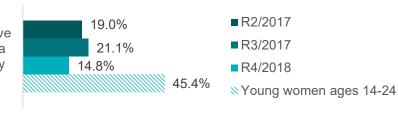


Exposure to FP workers is on the rise; 25% of respondents reported noticing a uniformed FP worker in the community.

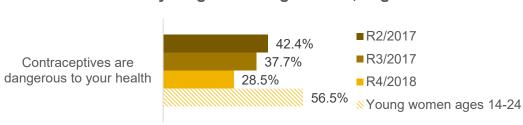
Misconceptions about FP

Strongly agree or agree: women ages 18-49 compared with young women ages 14-24, Kaduna





Strongly agree or agree: women ages 18-49 compared with young women ages 14-24, Lagos



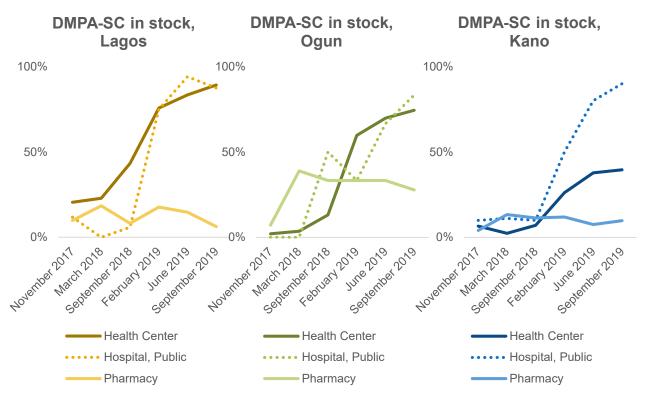
A greater proportion of youth (14-24) have misconceptions about FP than all women.

Summary dashboard: Service delivery

Overall quality metrics appear strong in Lagos. DMPA-SC availability is increasing per national roll-out strategy in Lagos, Ogun, and Kano.

Strong DMPA-SC rollout in public facilities

The effectiveness of a January 2019 FMOH DMPA-SC dissemination strategy was seen through the growth of stock of DMPA-SC throughout public facilities in multiple geographies this year.



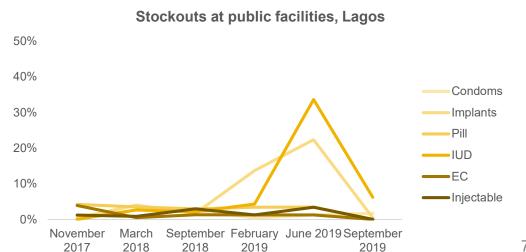
Overall quality metrics in Lagos appear strong

Public facilities experienced a spikes in LARC stockouts in 2018 and 2019 followed by improved availability. Timing of stockout spikes varied across states.

Private facilities generally had steady stockout levels.

89.8%

Of women surveyed by PMA Agile said facility clarity of FP information was "very clear" or "clear"

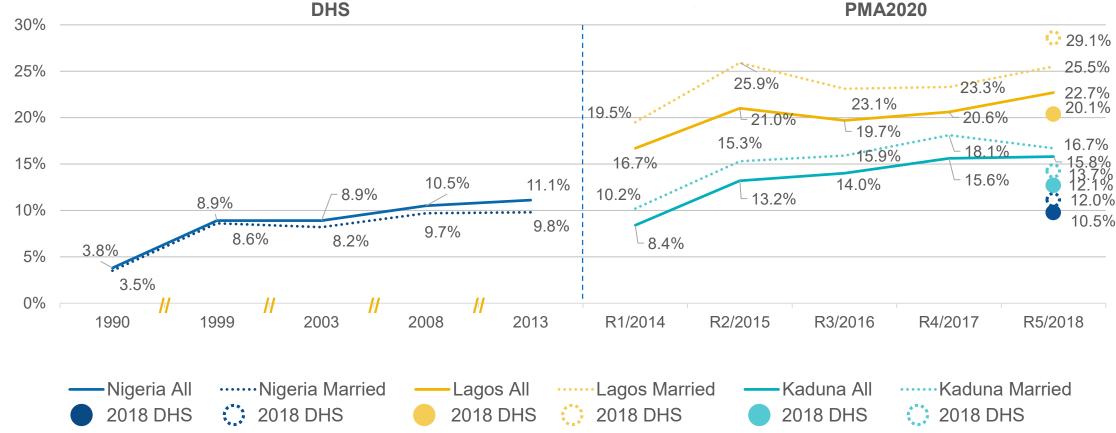


Source: PMA2020 data (R1-R5 Kaduna & Lagos), DHS 2013 & 2018, PMA Agile (R1-R6)

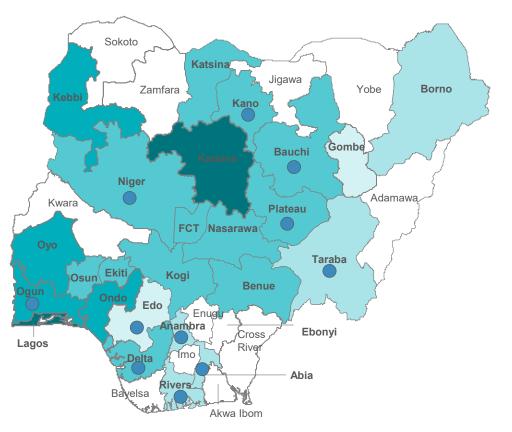
Summary dashboard: Impact

mCPR generally trending upwards for all women (ages 15-49) in both Kaduna and Lagos but slight decrease among married women in Kaduna in 2018.





Scale up and BMGF expansion





Enabling environment

- ► AFP, TSU 2.0, & Track20 and other implementing partners continue to support CIP development throughout Nigeria
- Multiple grantees supporting TSP scale-up in various states (AFP, ASG, TSU 2.0 & NURHI2); TSP policy revised to include PPMVs and CHIPS
- DMPA-SC included in the Approved Patent Medicines List in May 2019, which allows PPMVs to stock DMPA-SC
- ▶ State gov'ts have supported the direct financing of HIIs in 10 supported states up to \$1 million in cash and \$193,000 as non-cash contribution



Demand generation

- ▶ TCI introduced the use of SBCC committee in all 10 states
- Anambra state, through SMOL Program for Results, adopted TCI's demand generation strategy for replication and execution



Scale-up of successful models

- ► TCI scaled up its Adolescent and Youth SRH program into 2 new states (Plateau and Edo) and in 2 additional existing states (Ogun and Niger)
- Through technical assistance from TCI in Bauchi State, PPFN adopted the
 72 hour clinic makeover model and is currently scaling it up in Gombe State
- ► TSU expanded its efforts to the North West and South West through gov't led Transparence, Advocacy, and Capacity Building platform

TCI states BMGF deep investment state

Scale-up/expansion states Dec 2016

- Scale-up/expansion states Dec 2017
- Scale-up/expansion states Dec 2018
 - Scale-up/expansion states Dec 2019

9



FP CAPE overview and Nigeria portfolio theory of change

A portfolio evaluation

FP CAPE takes a systems perspective to evaluating the complex, constantly changing portfolio of grantees

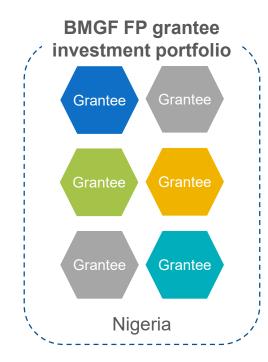
Active for four years (2016-2019), FP CAPE analyzed multiple rounds of quantitative and qualitative data to understand how/why the BMGF Nigeria FP portfolio may be driving changes.

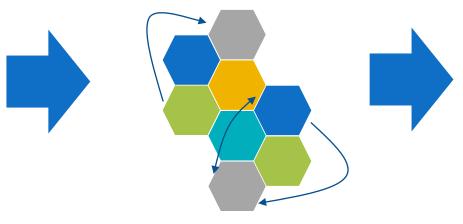
BMGF's FP grantees support Nigeria in reaching the FP2020 goals towards increased mCPR.

Grantees form an interrelated and dynamic portfolio to evaluate, as they interact in an ever-changing system.

Simple evaluation approaches are not sufficient to understand the portfolio of grantees at a country level.

The Family Planning Country Action Process Evaluation is a systems-aware, realist, theorybased evaluation that synthesizes many kinds of real-time evidence on how and why the portfolio may be driving change, from 2016 to the present.

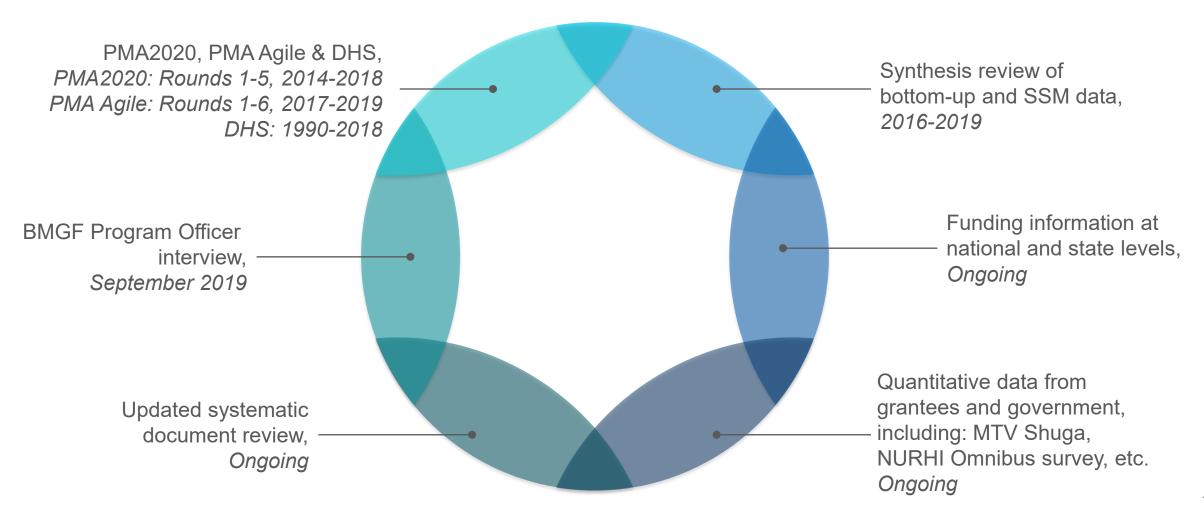






FP CAPE synthesizes a variety of Nigerian data sources

We utilize qualitative and quantitative information, including our own data-collection activities to add to the body of evidence on BMGF-funded family planning activity in Nigeria.



Theory of Change: BMGF Nigeria investment portfolio

FP CAPE's research questions are based on a Theory of Change that defines and monitors causal linkages, starting with portfolio investments and moving to increased national mCPR.

National/state-level development

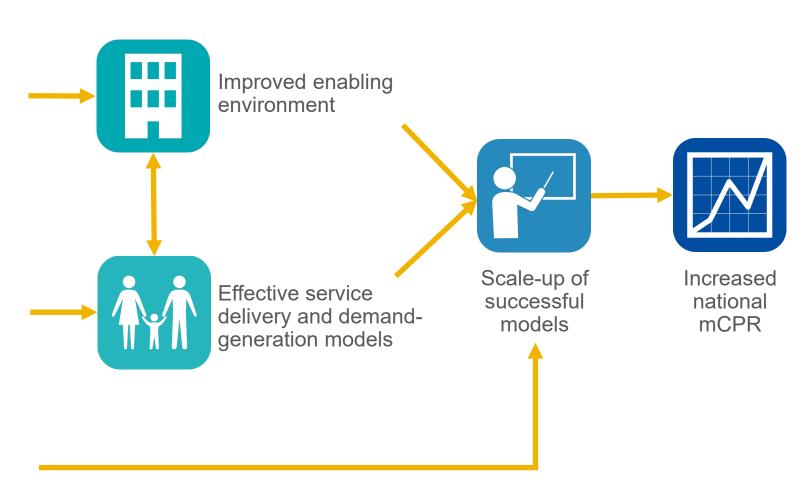
- Advocacy
- Government of Nigeria capacity
- Data generation and use

Model testing and learning

- Demand-generation models
- Primary health care service delivery models
- DMPA-SC through the private sector

Replication & scale-up

- Scale up of successful models
- Scale up of DMPA-SC



BMGF Nigeria FP Grantees, by Theory of Change area

ADOLESCENTS

National/state-level development

Model testing and learning

Replication and scale-up

Advocacy



















Scale-up of successful

models



Government of Nigeria capacity





Service delivery models





Demand generation models











Scale-up of **DMPA-SC**





Data generation and use









Health Initiative







Nigeria investment portfolio: Critical assumptions

FP CAPE's research agenda is driven by explicit critical assumptions underlying the portfolio Theory of Change.

		Project area	Critical assumptions		
	ent Portfolic	Enabling environment	 Advocacy outcomes contribute to increases in domestic funding for FP as well as visibility of FP Advocacy efforts lead to the operationalization of Task-Shifting & Task-Sharing Policy (TSP) Targeted support to FMoH/SMoH strengthens donor coordination and Costed implementation Plans (CIP) Strong measurement drives performance 		
	Investm	Effective service delivery and demand generation models	 Demand generation models result in large scale social norm change PHC service delivery models increase quality and access to services Introduction of new methods generates new demand for services, especially among youth The TSP increases access to FP 		
	Outcomes	Scale up of successful demonstration models	 Contributing to national conversation on FP enables successful adoption of models Strong CIPs and donor coordination support model scale-up High quality data influences scale-up decisions Demonstration models seen as relevant and feasible models by other states Matching funds and TA will incentivize scale-up of effective demonstration models 		
		Increased national mCPR	► Model programs remain effective when scaled up by others in new context		



Nigeria: Findings

Targeted evaluation findings and new results



Enabling environment

Nigeria findings

Enabling environment

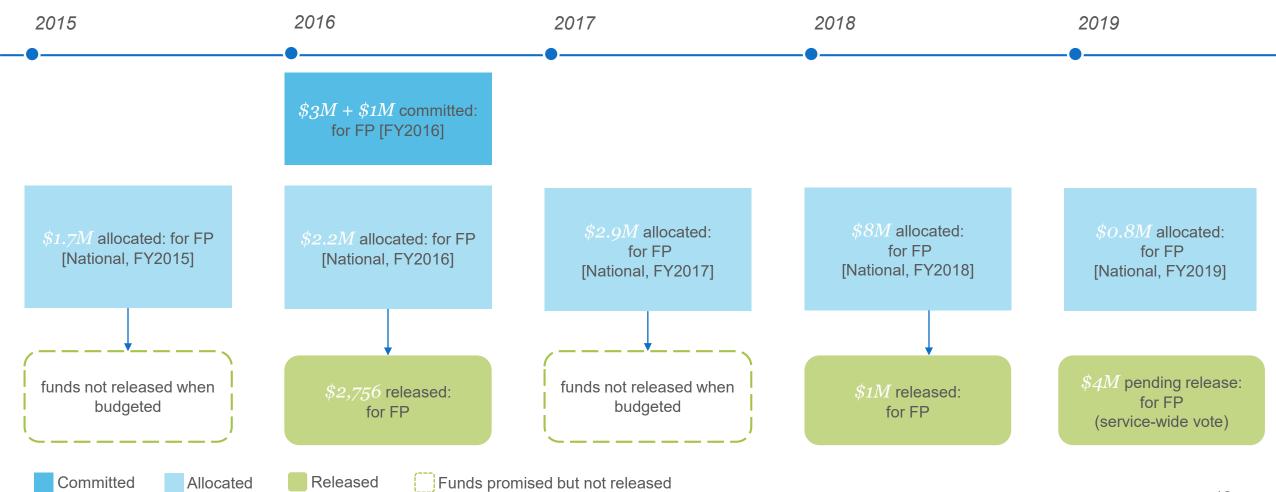
Critical assumptions	Expected changes	Sentinel indicators
Advocacy outcomes contribute to increases in domestic funding for FP as well as visibility of FP	FP visibility increases	 FP2020 Government commitments # of reproductive health technical working group (RHTWG) meetings held # of organizations/partners in attendance at RHTWG meetings
	Increased government financial resources for FP	 FP as a % of the national health budget Government FP funding commitments, allocations and disbursements (USD)
Advocacy efforts lead to the operationalization of Task-Shifting & Task-Sharing Policy	TSP is operationalized across states	# of states taking steps to operationalize TSP and status
Targeted support to FMoH/SMoH strengthens	Donor coordination increases	► No new data
donor coordination and costed implementation plans (CIPs)	CIPs are strengthened	▶ # of CIPs initiated/completed and where
Strong measurement drives performance	Data used to make decisions	► No new data

Nigeria government FP funding status (national)

In 2019, the government FP allocation was cut by 90% compared to the 2018 allocation, but \$4M of funds are pending release for FP from a service-wide vote.

ToC critical assumption

Advocacy outcomes will contribute to increases in domestic funding for FP as well as visibility of FP



State FP funding status (in USD)

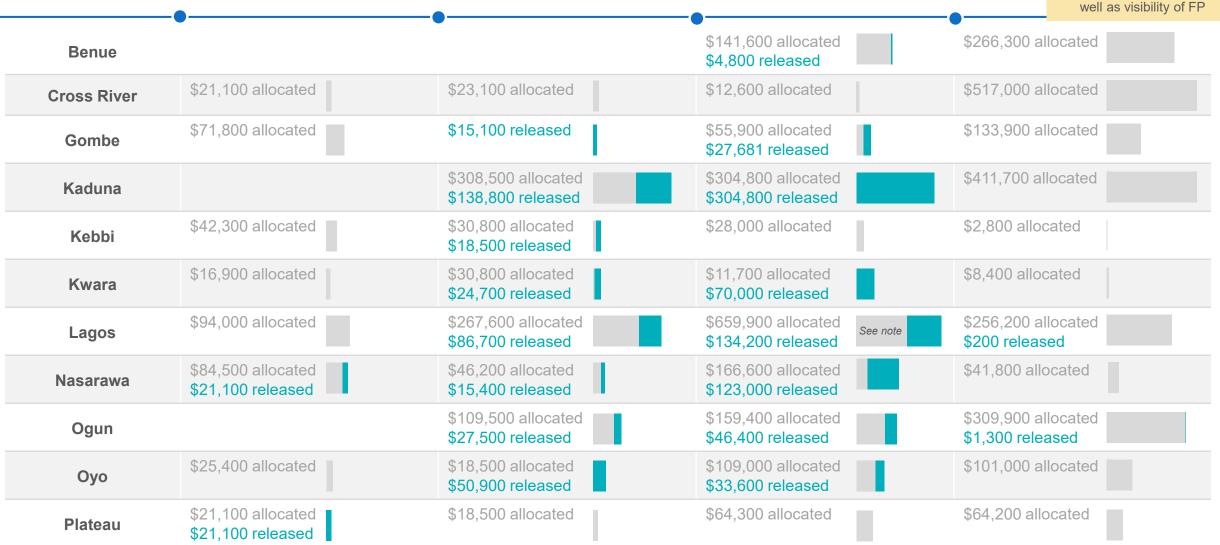
2017

2016

ToC critical assumption

Advocacy outcomes will contribute to increases in domestic funding for FP as well as visibility of FP

2019



2018

Source: Pathfinder AFP data. Note: Also includes Saving One Million Lives FP allocations. Currency conversion using average annual rate. Numbers rounded to nearest hundred. Lagos 2018 allocated amount is shortened for visualization purposes.

TSP operationalization across states

Most states are engaged in the TSP process and 22 states have adopted or operationalized the polices.

ToC critical assumption

Advocacy efforts lead to the operationalization of Task-Shifting & Task-Sharing policy (TSP)

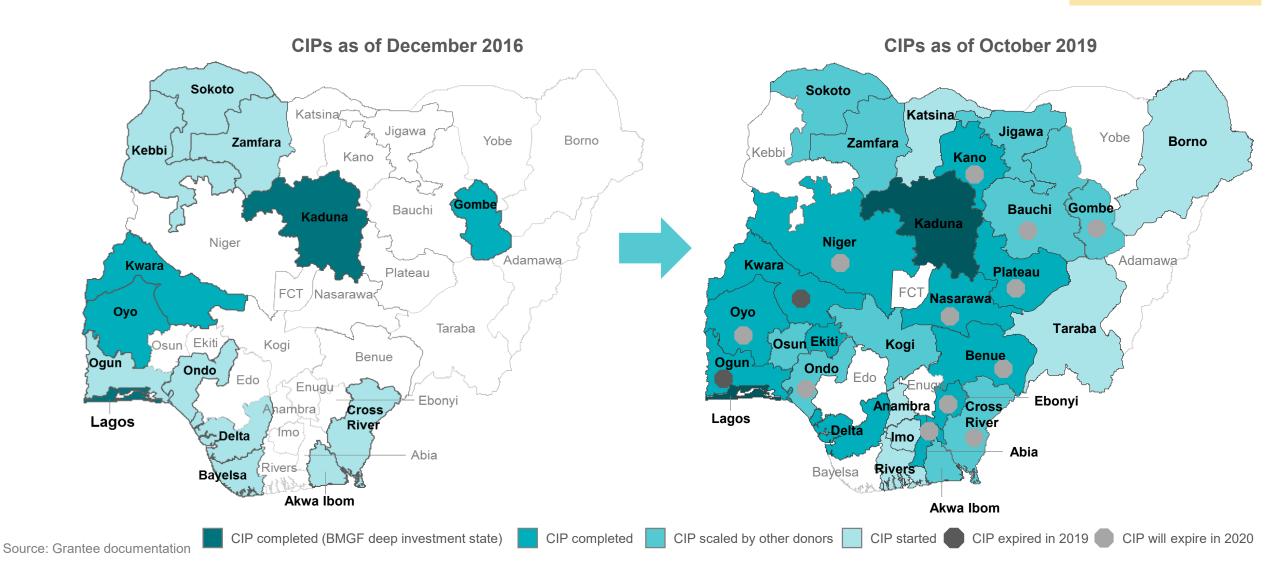


CIPs have significantly scaled up from 2016-19

While most states in Nigeria have a CIP, 14 states have CIPs that have already expired or will expire in 2020.

ToC critical assumption

Targeted support of FMoH/SMoH strengthens donor coordination and CIPs



Summary dashboard: Enabling environment

2019 brought both progress in TSP and CIP roll out across states as well as significant funding decreases at the national level.

2019 release of FP funds (in USD)

\$4MPending Federal

disbursement

\$1,500
State-level
disbursements

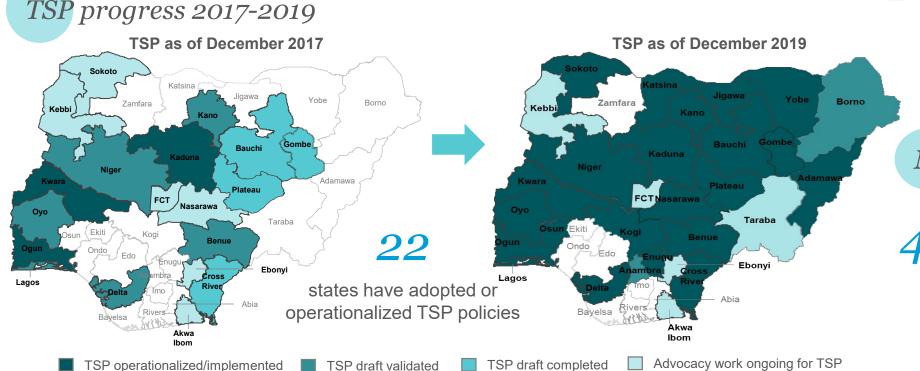
29/36

CIP progress 2016-19

States have CIPs or are in the process of implementing CIPs

14

States have CIPs that have already expired or will expire in 2020



National meetings

Reproductive Health Technical Working Group (RHTWG) meetings were held in 2019 with over 60 organizations in attendance

23

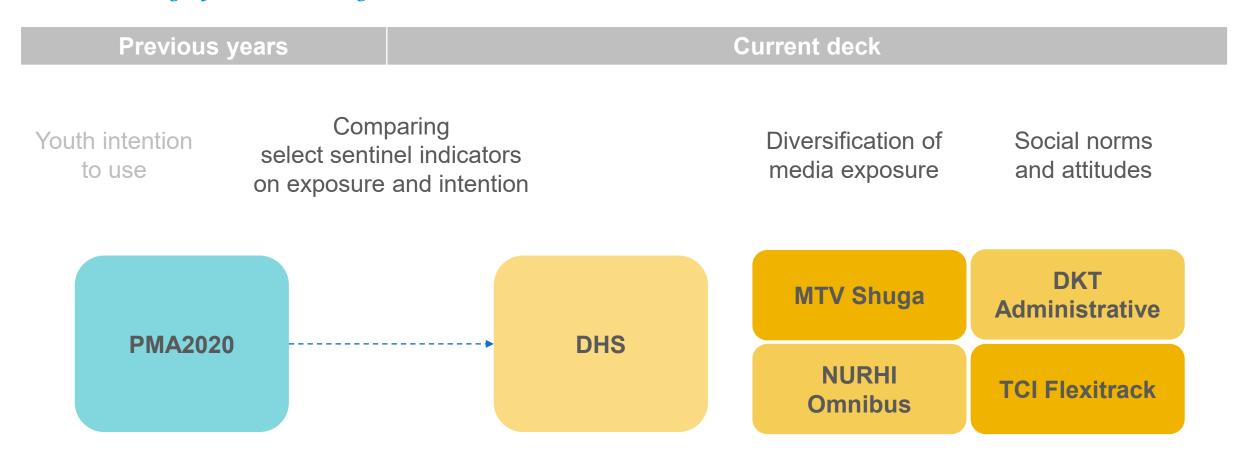


Demand generation

Nigeria findings

FP CAPE reviewed a variety of data sources to understand the demand generation environment

Our previous sentinel indicator data, PMA 2020, was not available, giving us the opportunity to use a variety of other surveys and administrative data to understand the FP environment.



Demonstration models: Demand generation

Critical assumptions	Expected changes	2016-2018 data: PMA 2020	2018 progress (KAD/LAG)	Updated, similar data sources
Demonstration models result in large scale social norms	Increased exposure to FP messages in focus states	 % of women exposed to FP messages through media and other channels 	⊘ / ▲	 DHS MTV Shuga DKT Administrative data TCI Flexitrack
change		 % of women who hear a community, religious or gov't leader speak favorably about FP 	▶ No data	▶ NURHI Omnibus
	Increased intention to use FP	% of all women who are not using a FP method who intend to use a method in the future	A / A	▶ DHS
		% of youth (15-24) who are not using a FP method who intend to use a method in the future	A / A	▶ n/a
	Social norms change in focus states	➤ Women's self-efficacy scores (by age)	▶ No data	▶ NURHI Omnibus
	Incorrect beliefs about FP	▶ n/a		► NURHI Omnibus ► MTV Shuga





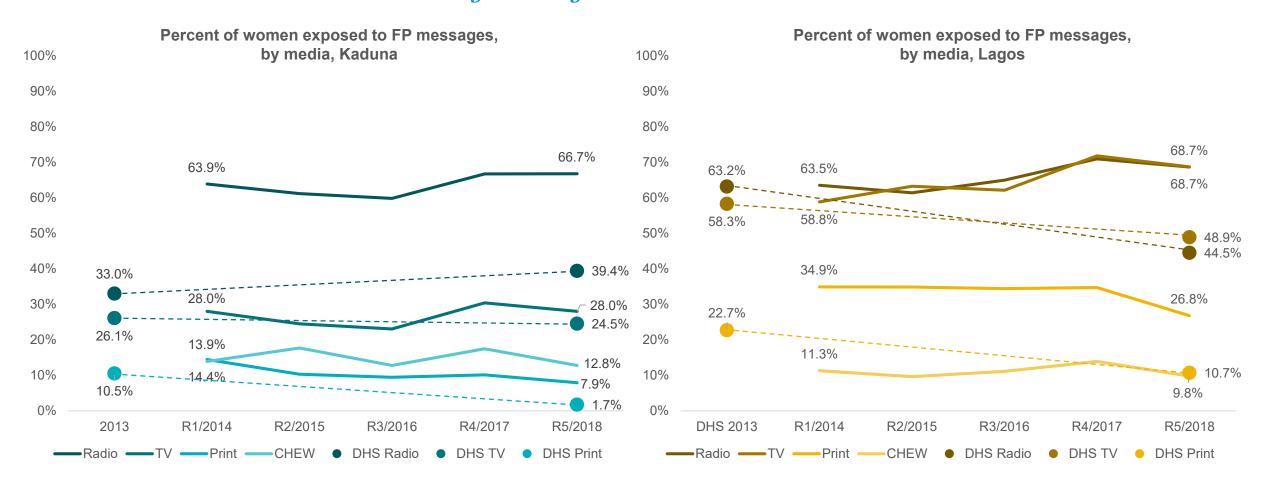


ToC critical assumption

Demonstration models result in large scale social norms change

Exposure to FP messages by media source

Women's exposure to FP messages has stayed about the same for most media/ outreach types in Kaduna. In Lagos, exposure to FP messages on radio and TV has declined in DHS data but increased generally in PMA2020 data.

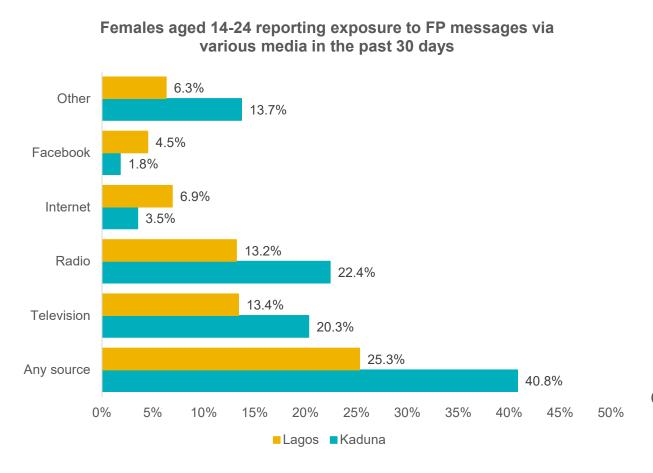


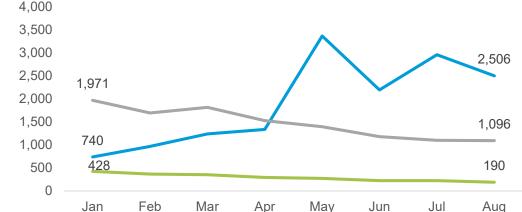
Different grantees are experimenting with ways to increase exposure to FP messaging

ToC critical assumption

Demonstration models result in large scale social norms change

SMS, call centers, TV shows, and social media are all actively used to spread FP information.





Call Center Inbound Calls — Tollfree SMS received

DKT SMS and call center interactions. 2019

11.0%

Of females in Kano ages
14-24 have heard of
MTV Shuga

——Reminder SMS sent

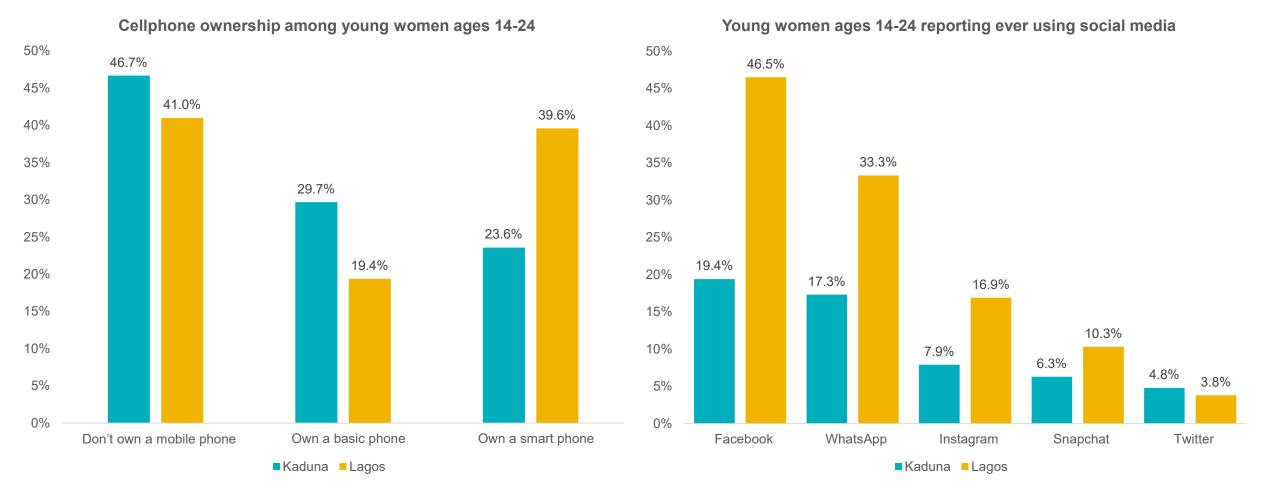
40.7%
Of respondents in 10 TCI districts report exposure to any FP messaging

Youth mobile phone and social media exposure

ToC critical assumption

Demonstration models result in large scale social norms change

About half of female youth (ages 14-24) have a phone. Facebook and WhatsApp are the most commonly used forms of social media.

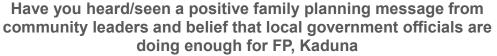


Hearing positive messages from leaders is correlated with belief that gov't is doing enough

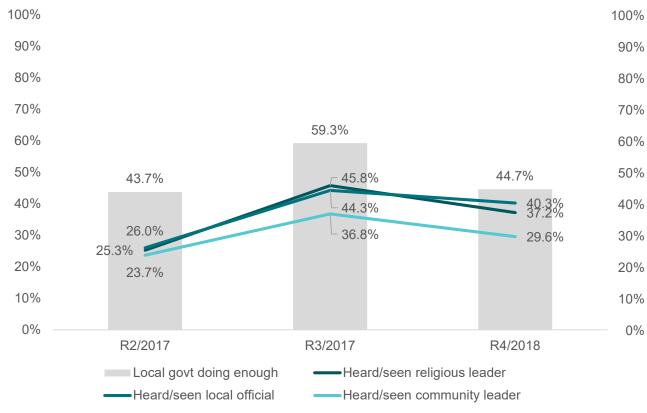
ToC critical assumption

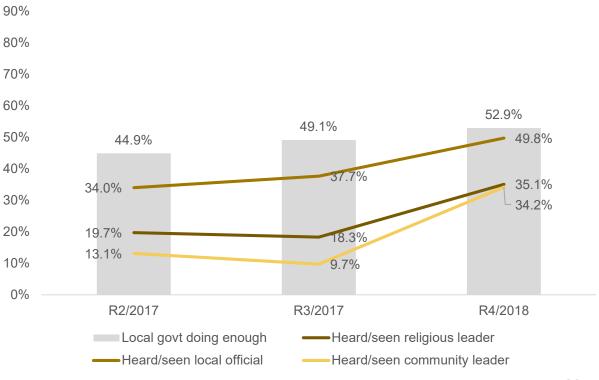
Demonstration models result in large scale social norms change

Exposure to positive FP messages from local leaders has increased since 2017 in both states.



Have you heard/seen a positive family planning message from community leaders and belief that local government officials are doing enough for FP, Lagos



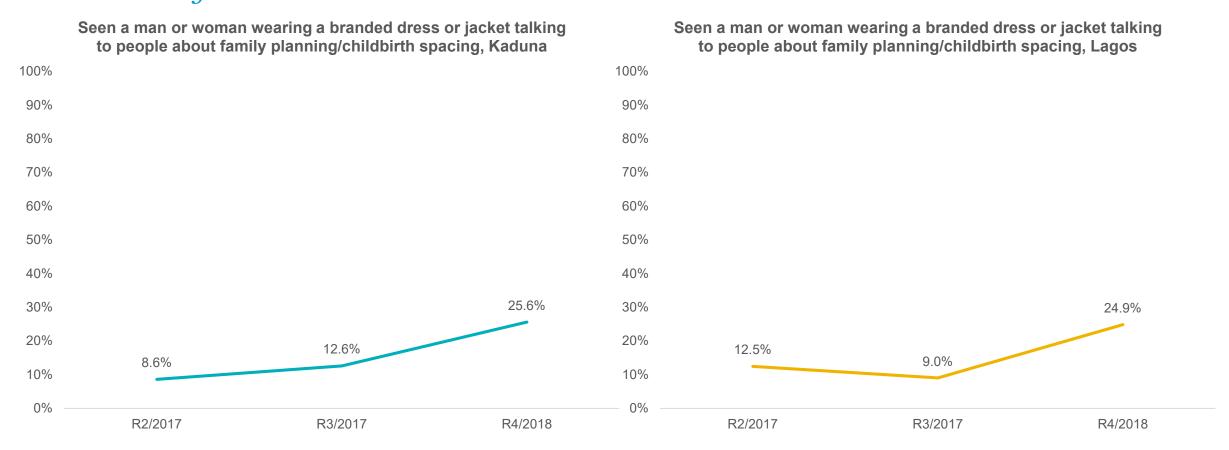


More FP community engagement workers have been noticed in action in recent years

ToC critical assumption

Demonstration models result in large scale social norms change

About one in four respondents have noticed a uniformed FP worker engaging with the community.



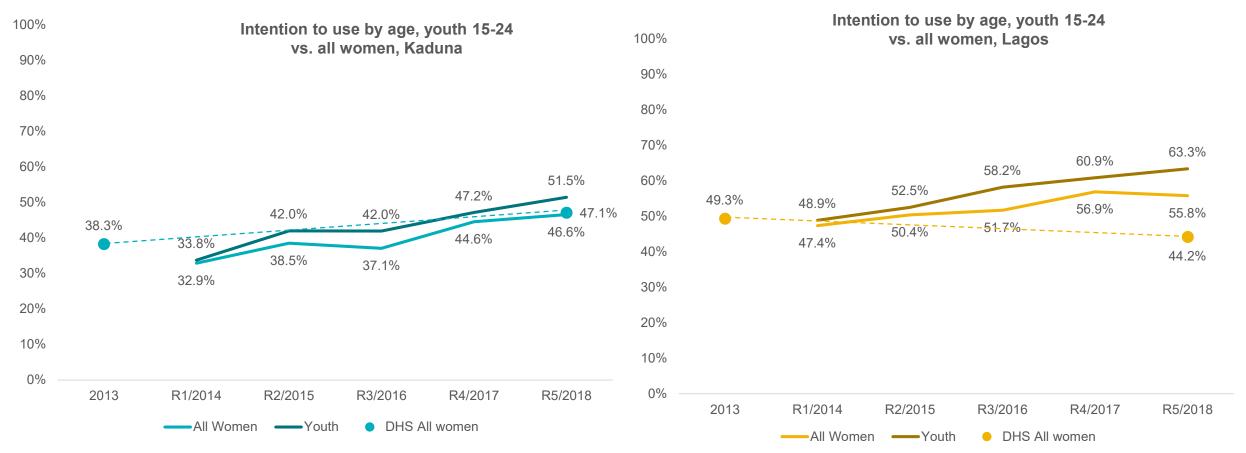
Intention to use FP among all women and youth

Demonstration models result in large scale social norms change

ToC critical

assumption

Intention to use FP among non-users is generally increasing in Kaduna and Lagos among all women and youth.

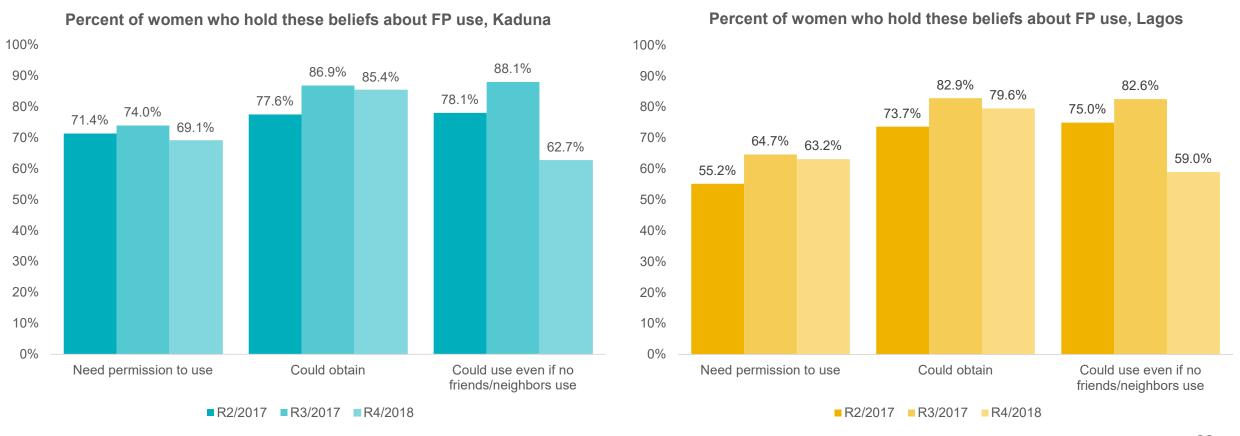


While 2/3 of women believe they need permission to use FP, most also think they can obtain and use

ToC critical assumption

Demonstration models result in large scale social norms change

Most women in Kaduna and Lagos believe they could obtain and use FP even if none of their friends or neighbors were using it.

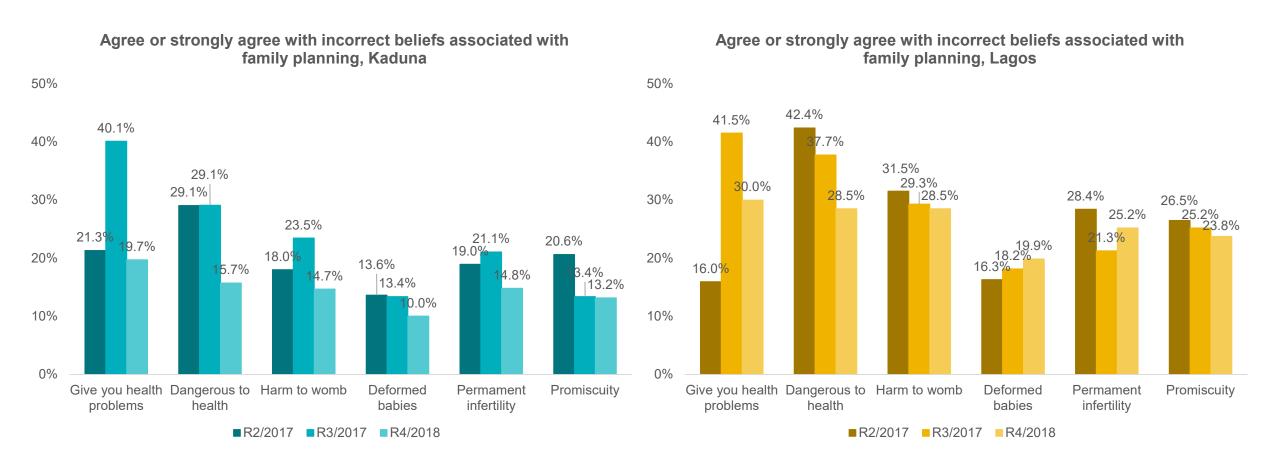


Generally, women's incorrect beliefs about FP's health and social impacts are declining

ToC critical assumption

Demonstration models result in large scale social norms change

The most FP misconceptions center around health problems.

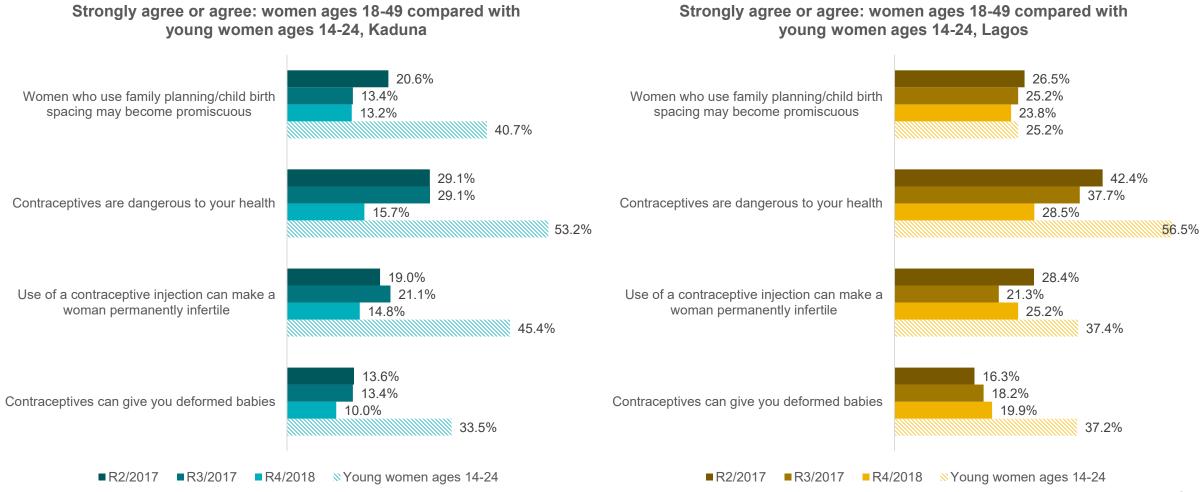


False beliefs about FP are higher among youth

ToC critical assumption

Demonstration models result in large scale social norms change

In general, young women (ages 14-24) have more misconceptions about family planning than women (ages 18-49).

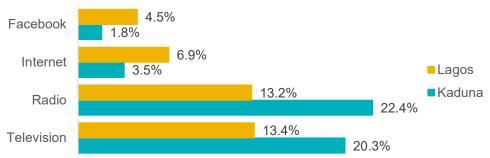


Summary dashboard: Demand generation

Mass media exposure to FP messaging is fairly stable. Grantees are expanding to use social media and community engagement to spread FP information. Misconceptions about FP are common, particularly among youth.

Youth exposure to media

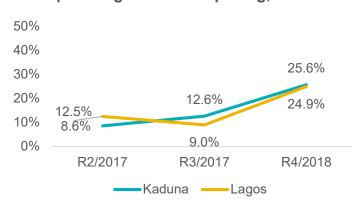
Females aged 14-24 reporting exposure to FP messages via various media in the past 30 days



Youth in Kaduna see FP messaging on TV and Radio more than those in Lagos, where internet exposure is higher.

FP community engagement

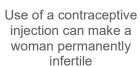
Seen a man or woman wearing a branded dress or jacket talking to people about family planning/childbirth spacing, Kaduna

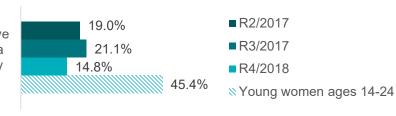


Exposure to FP workers is on the rise; 25% of respondents reported noticing a uniformed FP worker in the community.

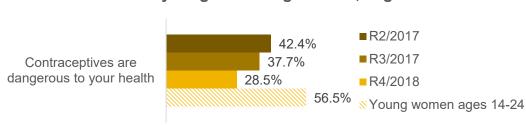
*Mis*conceptions about *FP*

Strongly agree or agree: women ages 18-49 compared with young women ages 14-24, Kaduna





Strongly agree or agree: women ages 18-49 compared with young women ages 14-24, Lagos



A greater proportion of youth (14-24) have misconceptions about FP than all women.

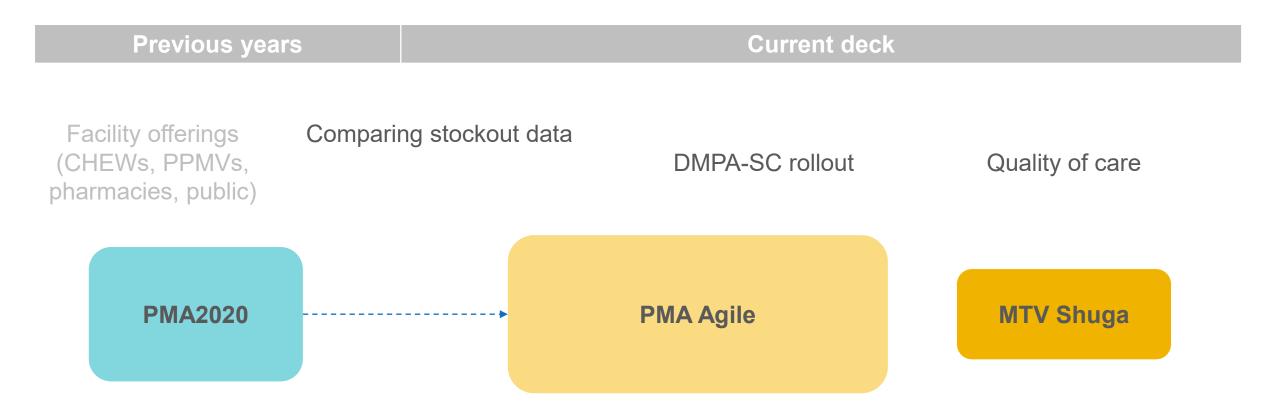


Service delivery

Nigeria findings

This year we took a deeper dive into stockout data

PMA Agile data gives us more frequent data points throughout the year. Its focus on Lagos, Ogun, and Kano allow us to widen our lens, given the expansion of FP work to more states.



Demonstration models: Service delivery

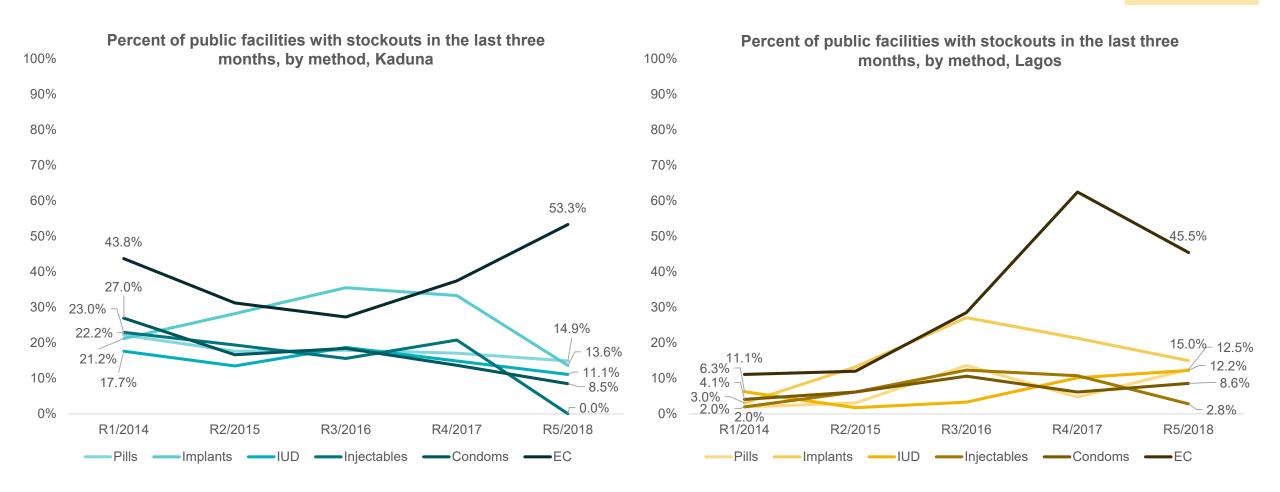
Critical Assumptions	Expected changes	2016-2018 data: PMA 2020	2018 progress (KAD/LAG)	Updated, similar data sources
PHC service- delivery models increase quality and access to services	Access to services is increased in focus states	 % of facilities offering at least five modern contraceptive methods 	A / O	► n/a
		% of public facilities with CHEWs that provides FP	⊘ / ○	► n/a
		 % of women visited by community health workers for FP 	⊘ / ○	► n/a
		% of PPMVs offering modern FP methods	⊘ / ○	► n/a
		 % of women who obtained their most recent method from pharmacy/drug shop 	⊘ / ○	► n/a
		 % of public facility with stockouts in the last 3 months, by method 	V / V	► PMA Agile
	Quality of services increased in focus states	% of women counseled on side effects	A / O	► PMA Agile► PMA 2020► MTV Shuga
Introduction of new methods generates new demand	Increased demand for DMPA-SC, especially among youth	% of women using DMPA-SC (among all women and youth ages 15-24)	▼ / ▼	► PMA Agile

Previous stockout data trends

ToC critical assumption

PHC servicedelivery models increase quality and access to services

In PMA2020 we see fluctuating stockouts of most methods with a decline in stockouts in the most recent surveys in general, especially for implants and injectables.



Several initiatives focus on increasing data frequency

The National FP Dashboard and the PMA Agile SDP data provide stockout data at multiple times throughout the year, allowing FP stock levels to be more closely managed.



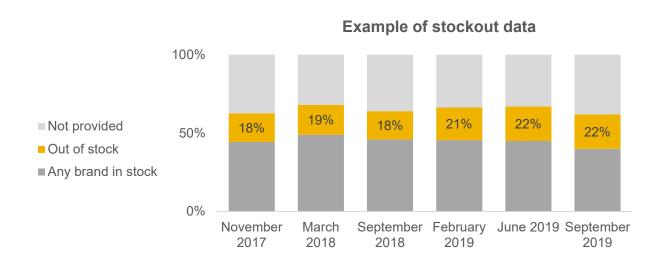




- While the aggregate national stockout data (left) is relatively consistent, it hides individual fluctuations by method and facility type
- This deck uses the stockout data from PMA Agile (below), which gives us greater detail:
 - Identifies percentage of facilities who don't provide method
 - Allows breakout by type of FP and type of facility
 - Reported stockout is calculated as:

SDPs stocked out of method

SDPs that do not provide method + SDPs stocked out of method + SDPs with method in stock



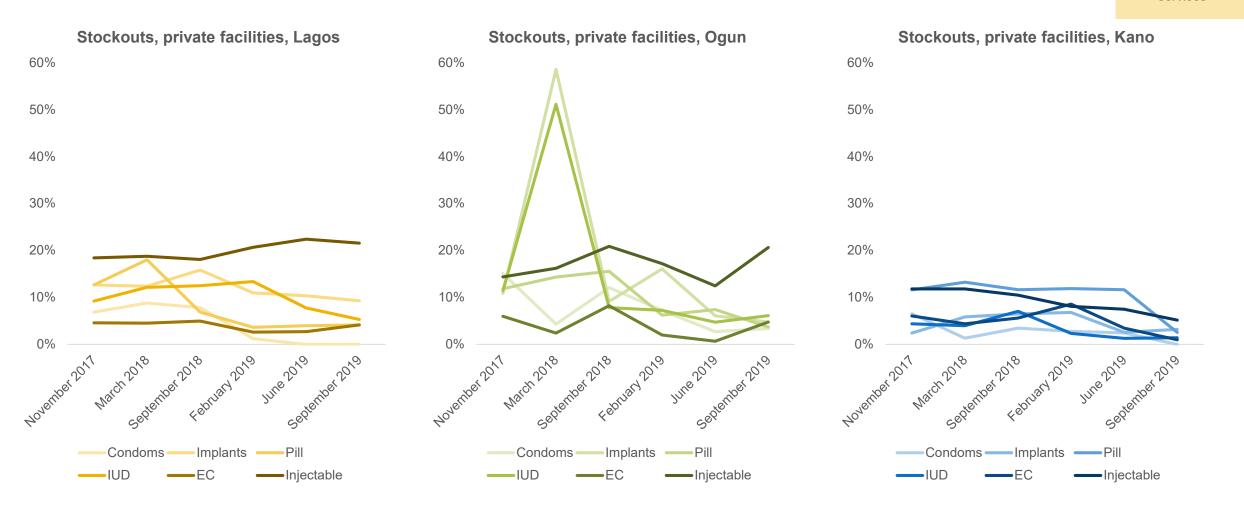
25%

Private facilities saw decreased stockouts in 2019

ToC critical assumption

PHC servicedelivery models increase quality and access to services

Private facilities experienced decreased stockouts in 2019 for most methods except for injectables and EC in Lagos and Ogun.

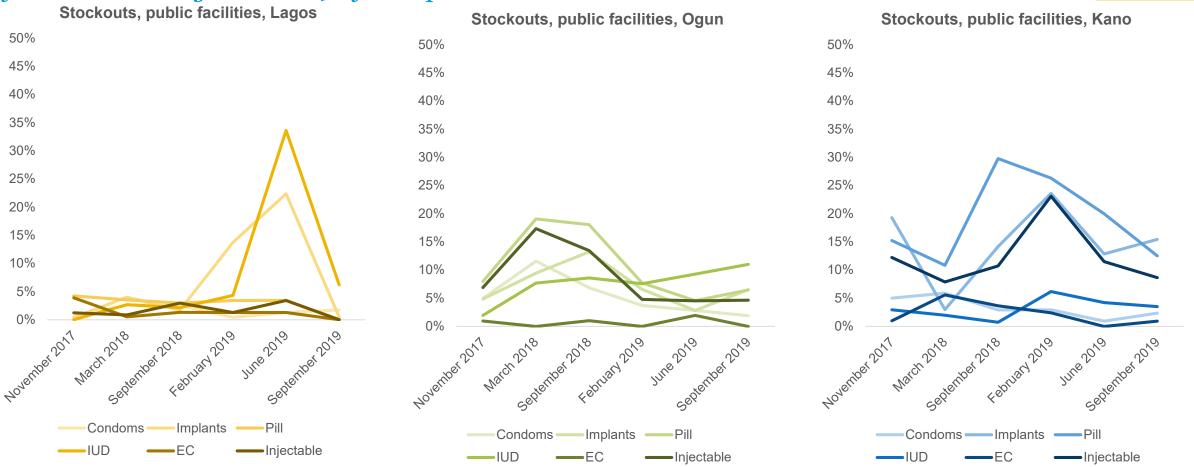


Public facilities stockouts were mixed in 2019

ToC critical assumption

PHC servicedelivery models increase quality and access to services

In Lagos, facilities' spike in stockouts in mid-2019 was driven by implants and IUDs. In Kano stockouts generally decreased in 2019 after rising in 2018, while there was some fluctuation in Ogun in 2019 after a peak in stockouts in 2018.

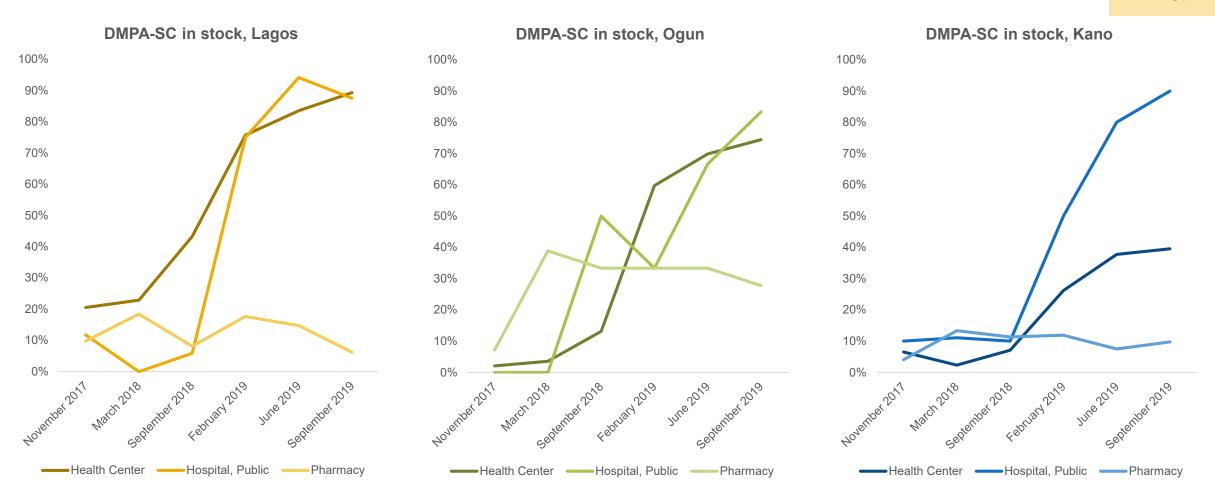


Increasing availability of DMPA-SC

ToC critical assumption

Introduction of new methods generates new demand for services, especially among youth

The national roll-out of DMPA-SC is apparent in facility stock data, particularly among health centers and public hospitals.

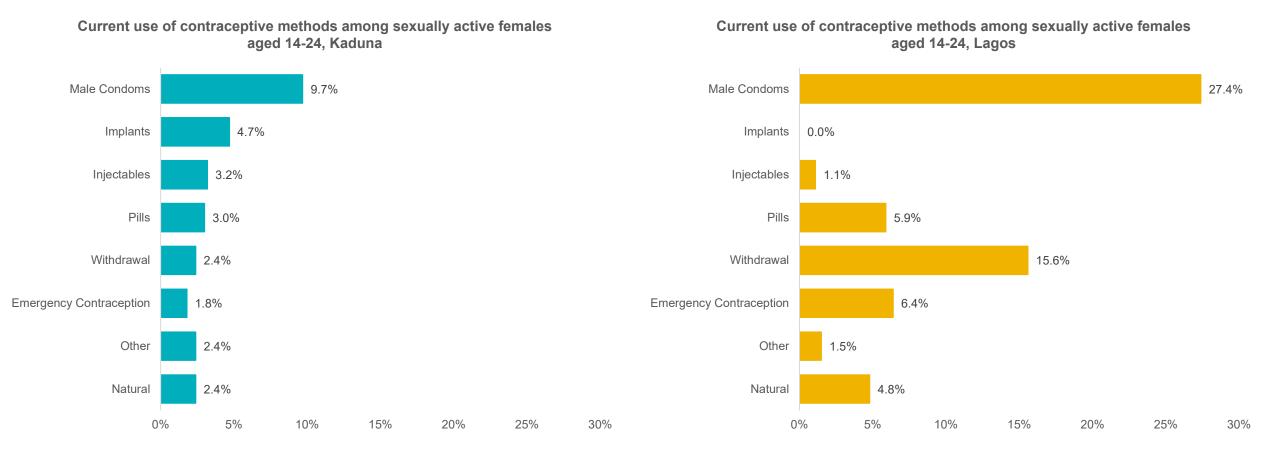


Injectable use is low among youth, especially in Lagos, however

ToC critical assumption

Introduction of new methods generates new demand for services, especially among youth

Condoms are the most popular method for youth. The share of other methods is fairly even in Kaduna, while in Lagos short acting and natural methods are more popular.



Youth source of FP method is consistent with method mix

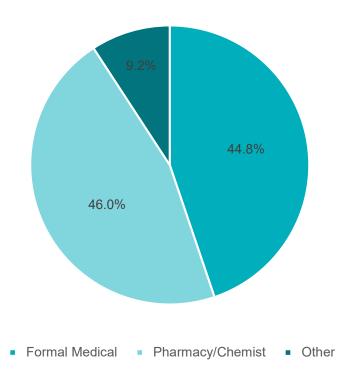
ToC critical assumption

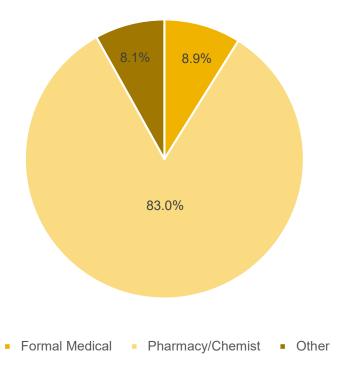
Introduction of new methods generates new demand for services, especially among youth

In Lagos, most youth obtain their method from a pharmacy/chemist, while in Kaduna it is evenly split between pharmacy/chemist and formal medical locations.

Source of Contraceptive Methods among Sexually Active Young Females (aged 14-24), Kaduna

Source of Contraceptive Methods among Sexually Active Young Females (aged 14-24), Lagos



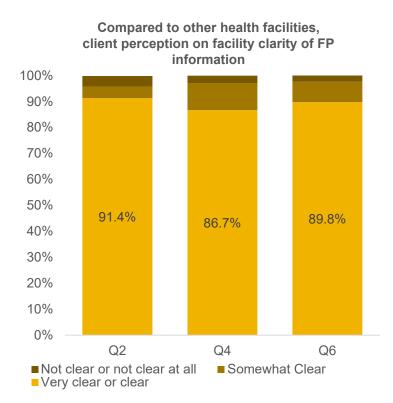


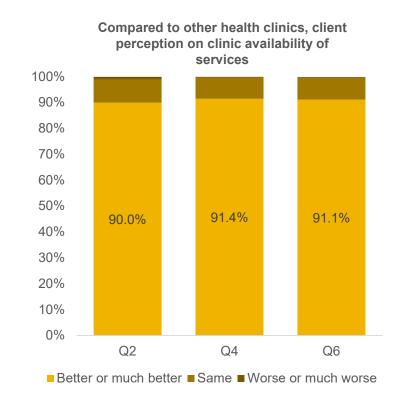
Client perceptions on facility quality are positive

In Lagos, women have positive perceptions of health facility information about FP and availability of services.

ToC critical assumption

PHC servicedelivery models increase quality and access to services







Overall, quality of care reports are positive

FP clients generally report good experiences with care when they seek it, reflecting well on provider training and strengthened systems.

ToC critical assumption

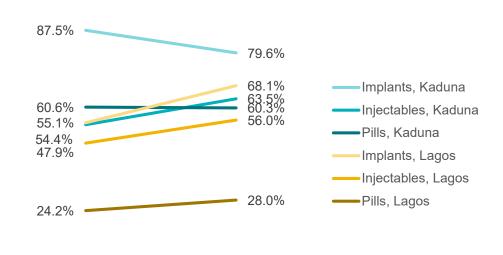
PHC servicedelivery models increase quality and access to services

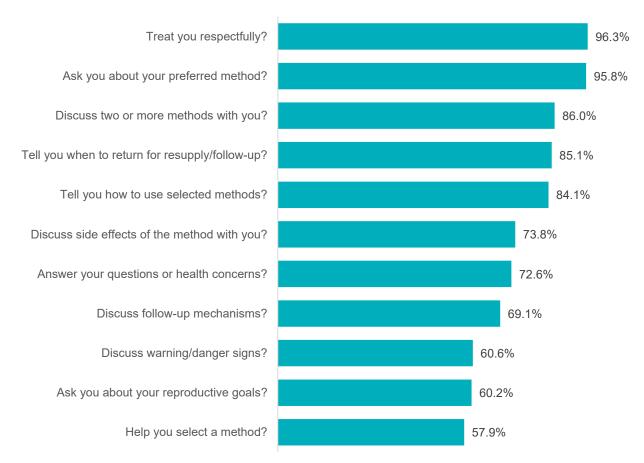
Percentage of youth FP clients (aged 14-24) receiving essential components of FP counseling



of staff in Lagos facilities that provide IUDs had staff trained in inserting IUDs

Women counseled on side effects for current modern method, Kaduna and Lagos





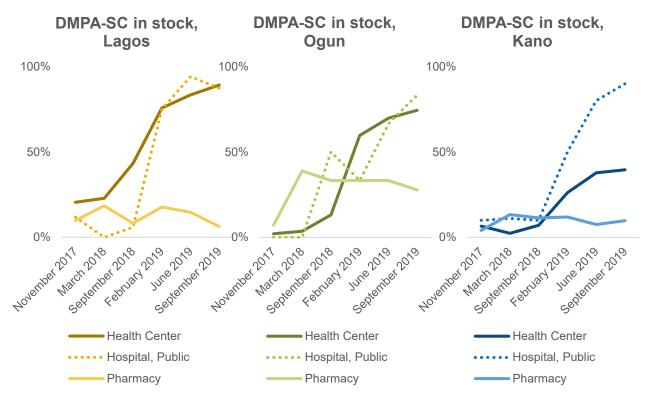
R1/2014 R5/2018

Summary dashboard: Service delivery

Overall quality metrics appear strong in Lagos. DMPA-SC availability is increasing per national roll-out strategy in Lagos, Ogun, and Kano.

Strong DMPA-SC rollout in public facilities

The effectiveness of a January 2019 FMOH DMPA-SC dissemination strategy was seen through the growth of stock of DMPA-SC throughout public facilities in multiple geographies this year.



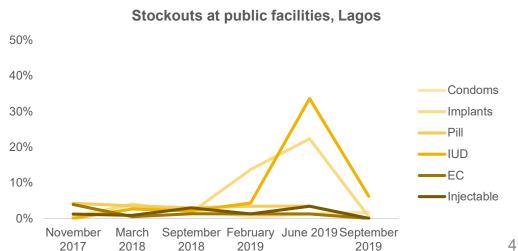
Overall quality metrics in Lagos appear strong

Public facilities experienced a spikes in LARC stockouts in 2018 and 2019 followed by improved availability. Timing of stockout spikes varied across states.

Private facilities generally had steady stockout levels.

Of women surveyed by PMA Agile said facility clarity of FP information was "very clear" or "clear"

2019



Source: PMA2020 data (R1-R5 Kaduna & Lagos), DHS 2013 & 2018, PMA Agile (R1-R6)



Scale-up and impact

Nigeria findings

Scale-up and overall impact

Critical assumptions	Expected changes	Sentinel indicators	Progress (KAD/LAG)
Contributing to national conversation on FP enables successful adoption of models	Successful models are adopted & replicated or scaled-up	mCPR in Kaduna and Lagos# of states scaling up elements of	A / A
High-quality data influences scale-up decisions		demonstration projects National mCPR	
Strong CIPs and donor coordination support model scale-up			
Demonstration models seen as relevant and feasible models by other states			
Model programs remain effective when scaled up by others in new contexts			
Matching funds and TA will incentivize scale-up of effective demonstration models.			

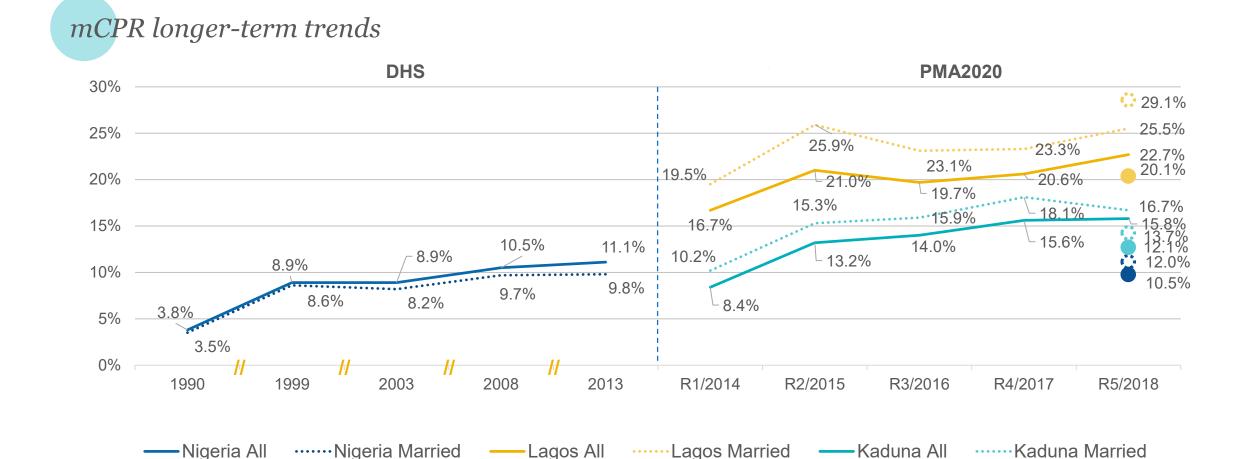






Summary dashboard: Impact

mCPR generally trending upwards for all women (ages 15-49) in both Kaduna and Lagos but slight decrease among married women in Kaduna in 2018.



2018 DHS

2018 DHS

2018 DHS

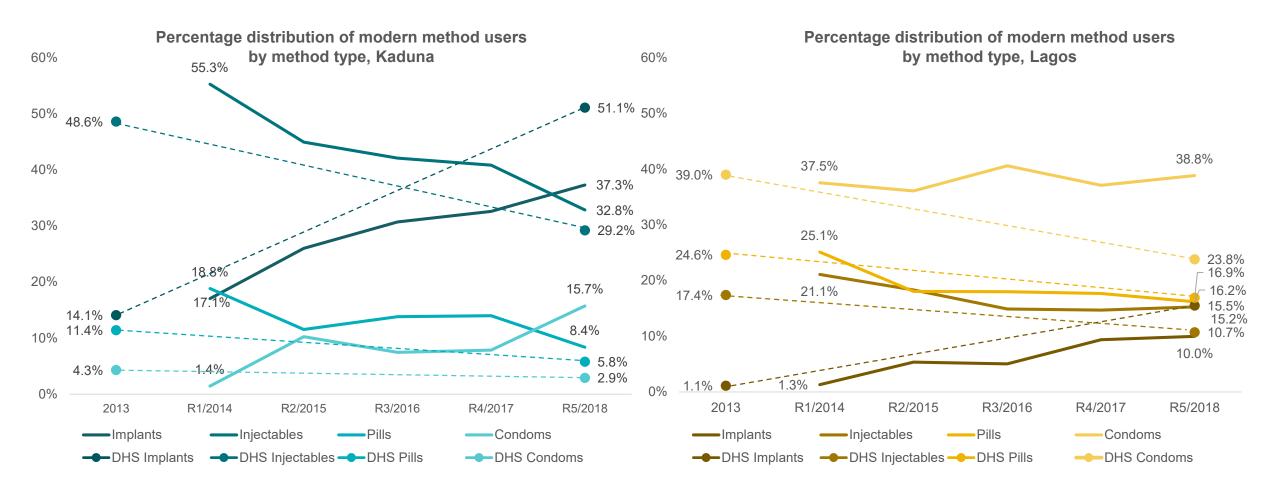
2018 DHS

2018 DHS

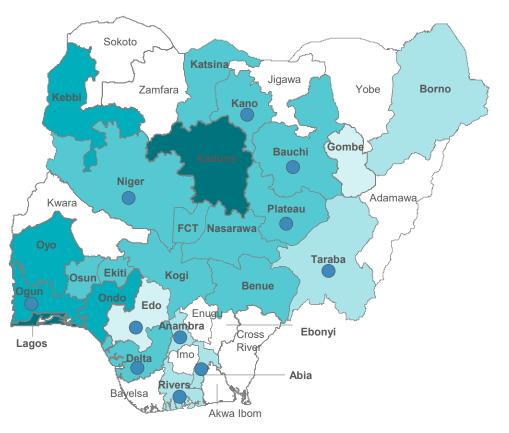
2018 DHS

Method mix among modern method users

Implant use is steadily increasing in both states, while the share of injectables and pills is declining. In Kaduna implants are now the most popular method.



Scale up and BMGF expansion





Enabling environment

- AFP, TSU 2.0, & Track20 and other implementing partners continue to support CIP development throughout Nigeria
- Multiple grantees supporting TSP scale-up in various states (AFP, ASG, TSU 2.0 & NURHI2); TSP policy revised to include PPMVs and CHIPS
- DMPA-SC included in the Approved Patent Medicines List in May 2019, which allows PPMVs to stock DMPA-SC
- State gov'ts have supported the direct financing of HIIs in 10 supported states up to \$1 million in cash and \$193,000 as non-cash contribution



Demand generation

- ▶ TCI introduced the use of SBCC committee in all 10 states
- Anambra state, through SMOL Program for Results, adopted TCI's demand generation strategy for replication and execution



Scale-up of successful models

- ▶ TCI scaled up its Adolescent and Youth SRH program into 2 new states (Plateau and Edo) and in 2 additional existing states (Ogun and Niger)
- Through technical assistance from TCI in Bauchi State, PPFN adopted the 72 hour clinic makeover model and is currently scaling it up in Gombe State
- TSU expanded its efforts to the North West and South West through gov't led Transparence, Advocacy, and Capacity Building platform

TCI states BMGF deep investment state

Scale-up/expansion states Dec 2016

Scale-up/expansion states Dec 2017 Scale-up/expansion states Dec 2018

Scale-up/expansion states Dec 2019

Source: Grantee documentation



Synthesis of facilitators and barriers

Nigeria findings from SSM and Bottom Up Results, 2016-2019

In synthesizing the SSM and bottom up results 2016-19, system-wide themes emerged

Both government capacity and model testing and learning have seen positive change that facilitates FP progress, but persistent barriers remain.

Systems approach to the FP landscape

- The Nigeria family planning environment is a complex, decentralized system where various parts (government, grantees, advocates, business, social enterprises, etc.) interact in differing ways.
- We have seen positive changes in some parts of the FP system, but persistent barriers to sustainable system change remain.
- The tensions in the evolving system and emerging issues create non-linear outcomes.
- The categories to the right summarize some of these different system features. The two slides after this give more detail for the governmental capacity and model testing and learning systems.



Positive gains

- Strong relationships between government and grantees
- Improved state-level capacity



Persistent concerns

- Difficulty recruiting additional workers adding to burn out of existing workers
- Lack of and inconsistencies in data make management difficult



Give & take

 Increasing demand creates bottlenecks for resources, stifling demand



Emerging issues

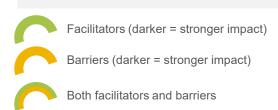
 Shifting national funding priorities with new government

Capacity gains have been made, but lack of time and data gaps remain persistent constraints

Data constraints were a recurring focus of SSM discussions.

Relationships between government and grantees are strong, which are helped by frequent stakeholder meetings and engagement. However, government staff's limited time and competing health priorities hinder family planning progress.

While data are available and staff capacity to use data is increasing, data are not often used for decision making. Inconsistencies in data across stakeholders and agencies, make partners reluctant to share data.



Government/grantee relationship

- Strong relationships and engagement between government and grantees
- Regular stakeholder meetings
- ► Limited government staff time, competing priorities, and bureaucracy
- Decrease in Nat'l FP budget

Staff technical skills

- ► Increasing technical skills of in-house staff to support M&E, data visualization, data collection and analysis
- However, still inadequate number of in-house staff and gov't with technical capacity for data collection and use

Data

- Data shared by stakeholders are sometimes inconsistent
- ► Inconsistencies result in reluctance to share further data between grantee partners
- Limited access to certain data, particularly FP budget expenditures
- Improving availability of data, but low levels of data used for decision making
- Increasing availability of resources supporting data collection & use (i.e., tools/materials, standard M&E forms, DHIS2, NDHS)



Sources: SSM (2016-2018), FP CAPE Bottom-up synthesis (2016-2019)

Bottlenecks reduce effectiveness of collaboration

Issues in obtaining products, funding, and staffing are persistent constraints to model implementation. However, TSP implementation has diversified provider options.

Partners face resource constraints, including frequent stockouts of commodities and consumables, delays in data to track stockouts. and low government funding release for family planning.

Partners face labor issues including difficulties recruiting and maintaining SMs and developers of FP media content

Both facilitators and barriers

Collaboration

- ▶ Positive support from service providers to offer a wider range of FP methods
- Strong engagement and diverse support of both staff and local communities for FP service provision
- Good collaboration between BMGF grantees, religious leaders, and government
- Access to external expertise for FP demand generation activities

Resource bottleneck

- Lack of funding transparency
- Low percentage of state budget allocations & releases (i.e., no budget line)
- Bureaucratic restrictions and issues slow down work

Product-related issues

- Stockouts of methods
- ▶ Rigidity of FP commodity suppliers and vendors
- Government not providing enough products to states

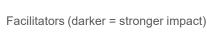
Model

testing &

learning

Labor issues impacting scale-up

- ▶ Difficult to recruit/fund developers of FP content
- Difficult to recruit & manage staff/volunteers for social mobilization (SM)
- High staff turnover
- Insufficient number of FP trainers & FP providers
- CHEWs now able to provide injectables and IPCC in states which have implemented TSP
- Sociocultural barriers such as provider bias towards provision of FP to youth and restrictive age policies



Barriers (darker = stronger impact)

Sources: SSM (2016-2018), FP CAPE Bottom-up synthesis (2016-2019)



Appendix

The purpose of FP CAPE

FP CAPE takes a complex systems look at BMGF family planning investment portfolios in Nigeria and Democratic Republic of the Congo towards achieving national mCPR goals.

Mechanisms of action

A clear **Theory of Change** identifies critical assumptions on drivers of family planning use.

By testing theorized processes, FP CAPE generates evidence how and why each mechanism can achieve sustained change.

Context & interaction

A portfolio-level evaluation independently assesses family planning investments in DRC and Nigeria.

By observing how multiple activities work together, rather than focusing on individual grants, FP CAPE detects interactions and synergies between programs.

Design features

A **prospective design** documents change, issues, and learning concurrently with implementation. This allows FP CAPE to test critical assumptions in real time.

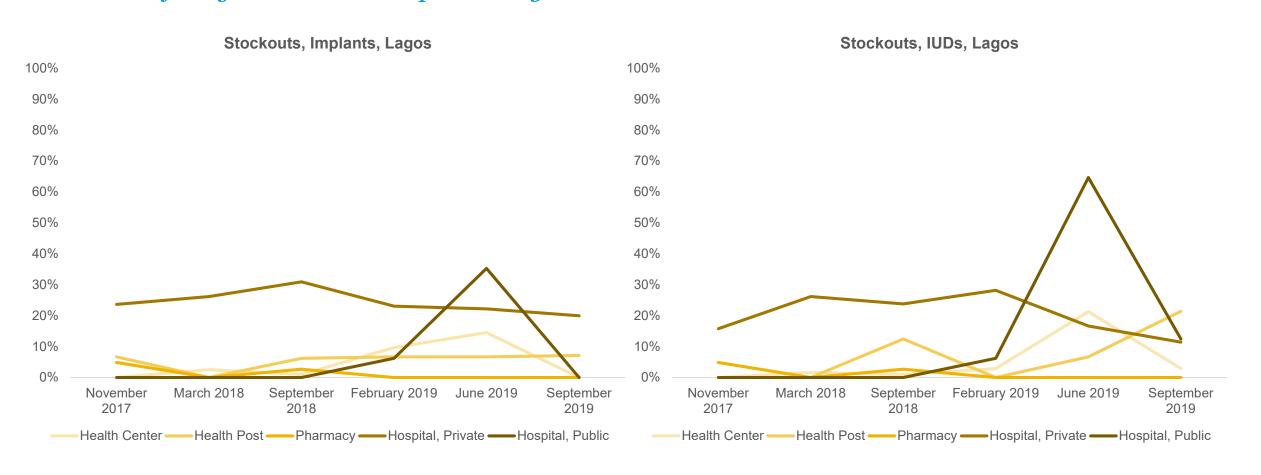
Realist, theory-based models define and test theoretical assumptions, use realist evaluation techniques, to adapt portfolio theories of change (ToC) in response to FP CAPE findings.

LARCs experienced a spike in stockouts in public hospitals in Lagos in early 2019

ToC critical assumption

PHC service-delivery models increase quality and access to services

With the exception of a spike in public hospital stockouts in mid-2019, stockouts have remained fairly stable over the past two years.

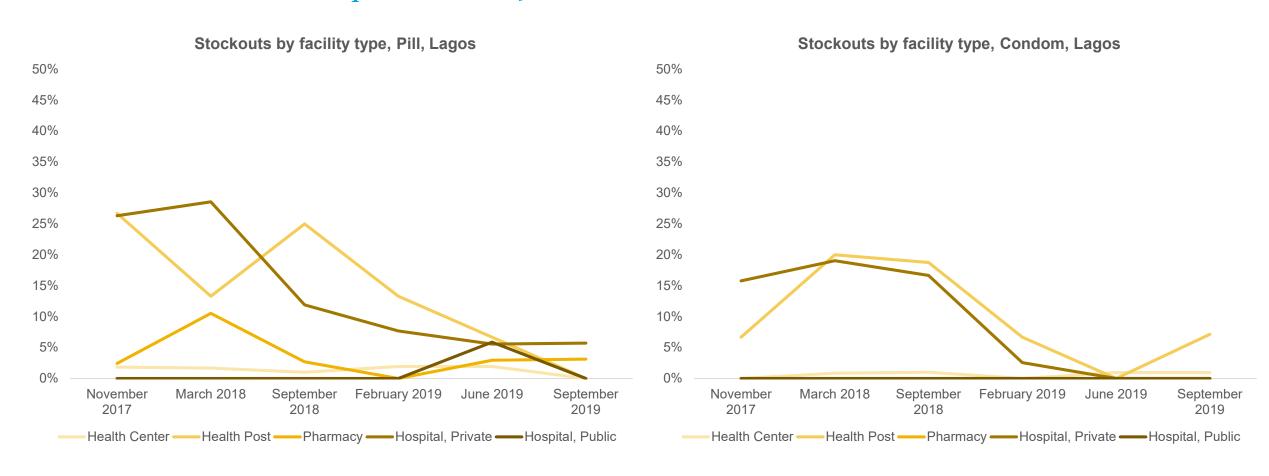


Short term methods had low or declining stockout rates

ToC critical assumption

PHC service-delivery models increase quality and access to services

Private hospitals and health posts had high stock outs of pills and condoms in 2018 but stockout levels have improved in 2019



List of abbreviations

Nigeria Demographic and Health Survey

NDHS

NURHI2 Nigerian Urban Reproductive Health Initiative **AFP** Advance Family Planning The Partnership for Advocacy in Child and Family Health **PACFaH** Albright Stonebridge Group **ASG** Primary Health Care PHC **BMGF** Bill & Melinda Gates Foundation Performance Monitoring and Accountability 2020 PMA2020 Community health extension worker **CHEW** Program Officer PO **CHIPS** Community health influencers, promoters, and services Planned Parenthood Federation of Nigeria PPFN CIP Costed Implementation Plan **PPFP** Post-partum family planning District Health Information System 2 DHIS2 **PPMV** Proprietary patent medicine vendors DHS Demographic and Health Survey Round R DKT **DKT** International **RASuDiN** Resilient & Accelerated Scale-up of DMPA-SC/Self-Injection in Nigeria Depot-medroxyprogesterone acetate(Sayana® Press) DMPA-SC RHTWG Regional Health Technical Working Group **dRPC** Development Research and Projects Centre Social and behavior change communication SBCC **Emergency Contraception** EC Service delivery point SDP Federal Ministry of Health **FMoH** SM Social mobilization/social mobilizer FP2020 Family planning 2020 State Ministry of Health SMoH Family planning FP SMOL Saving One Million Lives Family Planning Country Action Process Evaluation FP CAPE **SRH** Sexual and reproductive health **IPCC** Interpersonal Counseling and Communication Skills System Support Mapping SSM Intrauterine device Technical Assistance IUD TA Lactational Amenorrhea Method The Challenge Initiative LAM TCI Long acting reversible contraceptive Theory of Change LARC ToC Modern contraceptive prevalence rate **TSP** Task-shifting/task-sharing policy **mCPR** Monitoring and evaluation Technical Support Unit M&E TSU

ToC

Theory of Change